

# **Sistem Rujukan Pasien dalam Penanggulangan Bencana**

**Handoyo Pramusinto**

RS Sardjito – FKMK UGM Yogyakarta

**“Prevention and preparedness is the heart of public health. Risk management is our bread and butter.”**

**Dr Margaret Chan,  
WHO Director-General,  
30 October 2012**

| FROM                     | ▶ | TO                                      |
|--------------------------|---|-----------------------------------------|
| Event-based              | ➡ | Risk-based                              |
| Reactive                 | ➡ | Proactive                               |
| Single-hazard            | ➡ | All-hazard                              |
| Hazard-focus             | ➡ | Vulnerability and capacity focus        |
| Single agency            | ➡ | Whole-of-society                        |
| Separate responsibility  | ➡ | Shared responsibility of health systems |
| Response-focus           | ➡ | Risk management                         |
| Planning for communities | ➡ | Planning with communities               |

**Globally**, as of **9:19am CEST, 29 March 2023**, there have been **761,402,282 confirmed cases** of COVID-19, including **6,887,000 deaths**, reported to WHO.



Tim penyelamat mencari korban hilang usai banjir bandang melanda Buner, Provinsi Khyber Pakhtunkhwa, Pakistan, Sabtu (16/8/2025). ANTARA FOTO/Xinhua/stringer/bar/aa.

Hospitals should **evaluate** their emergency plans to consider the implications of alternate **referral** patterns of patients during a disaster.

Additional consideration should be given to **mass triage, site security**, and the potential need for **decontamination** after a major incident.

**(Disaster Med Public Health Preparedness. 2010;4:226-231)**

Strengthening health-system emergency preparedness



# Toolkit for assessing health-system capacity for crisis management

Table 5. Assessment-team expertise, by health-system function

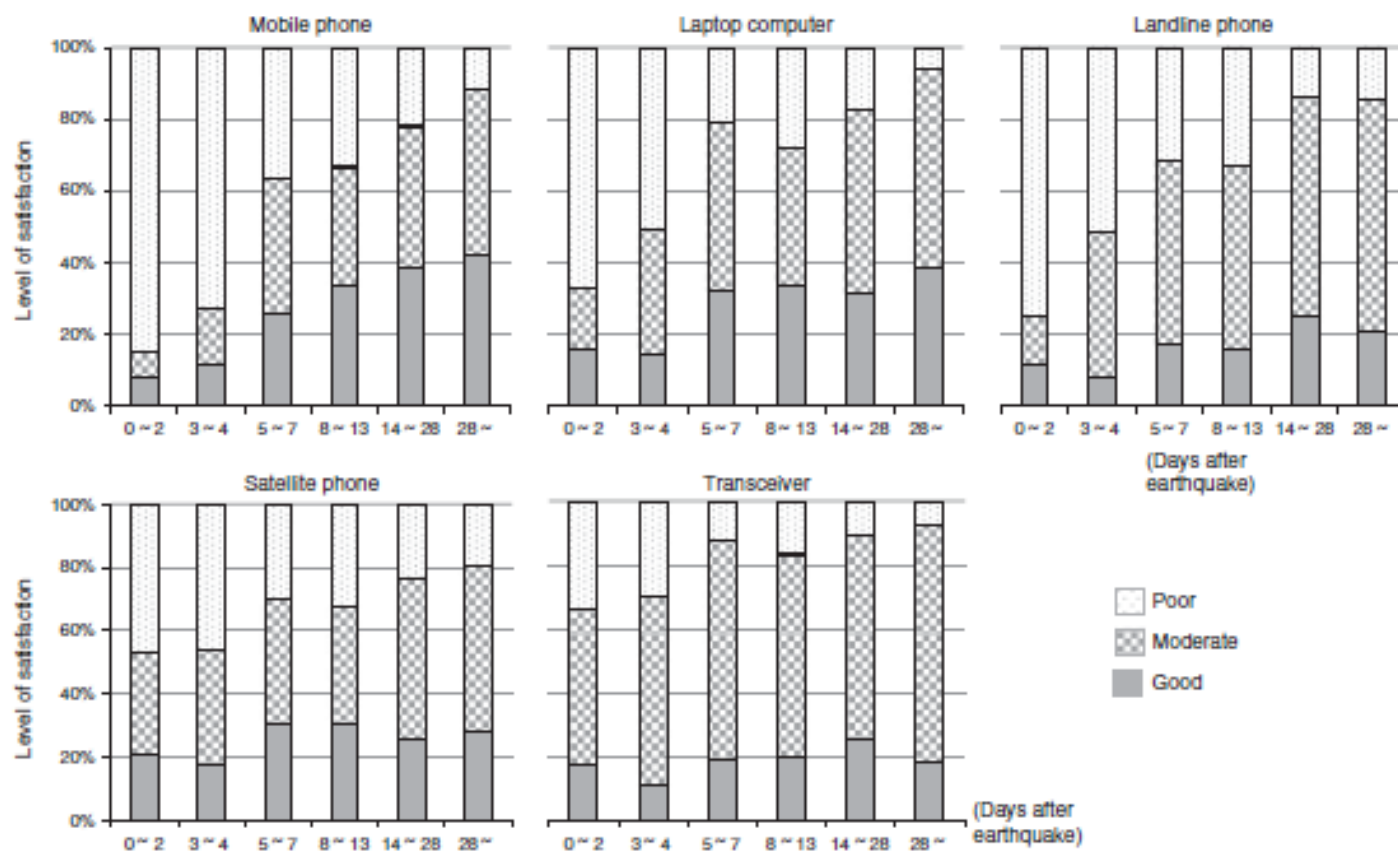
| Health-system function                      | Required expertise of assessment-team members                                                                                                                                                                  |
|---------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Leadership and governance                   | Policy-makers at national level                                                                                                                                                                                |
| Health workforce                            | Health-sector professionals with knowledge of human resources' management                                                                                                                                      |
| Medical products, vaccines and technologies | Health professionals involved in management of medical equipment, medical supplies, pharmaceuticals and laboratory services                                                                                    |
| Health information                          | Experts in surveillance, risk assessment and mapping<br>Professionals responsible for IHR implementation<br>Professionals with knowledge of information management and communication in crises                 |
| Health financing                            | An economist or other professional with knowledge of health financing                                                                                                                                          |
| Service delivery                            | Health professionals with expertise in crisis management at the subnational level, experience in emergency medical services and hospital management in mass-casualty situations, and/or knowledge of logistics |

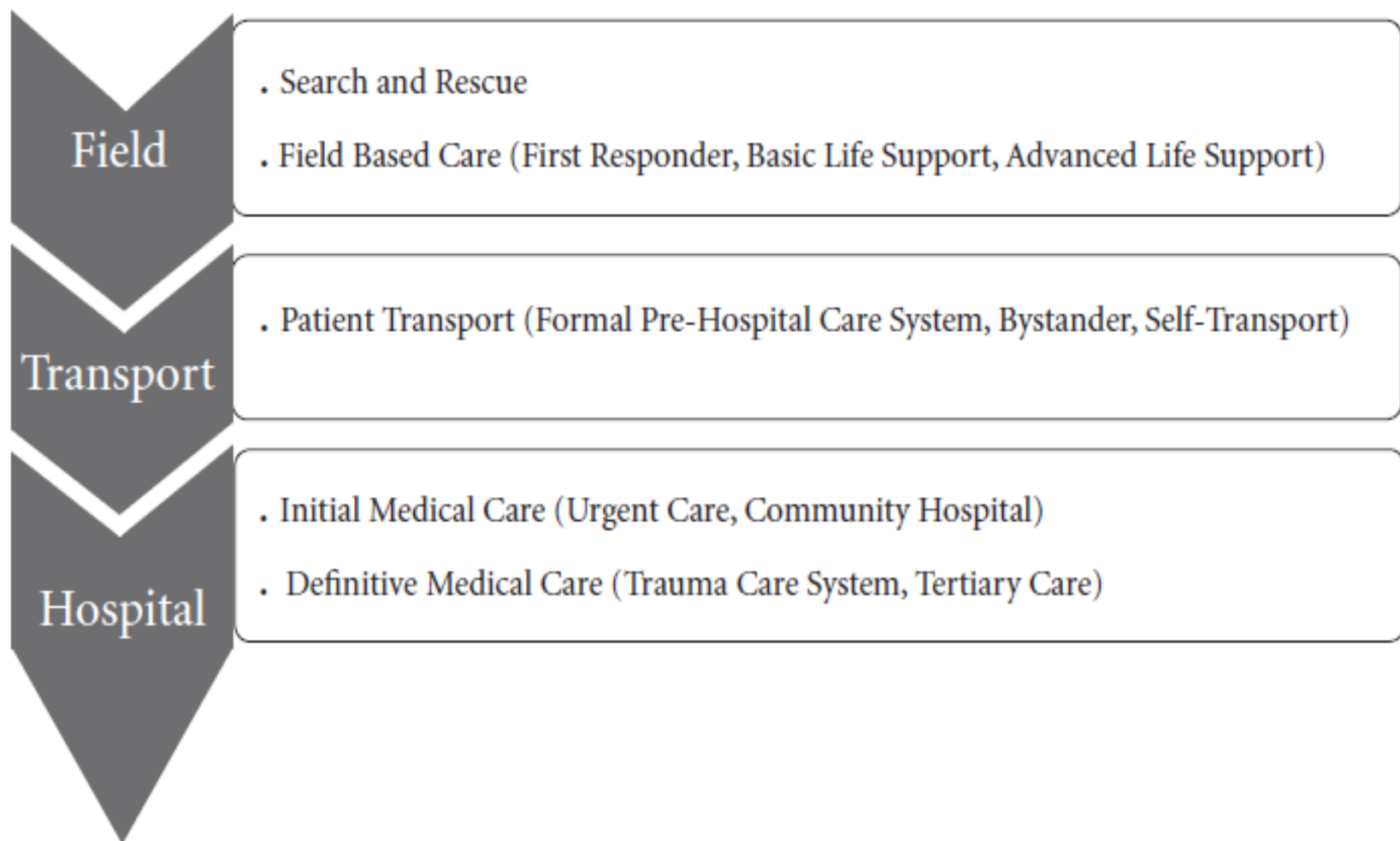
# BRIEF REPORT

## Communication Problems After the Great East Japan Earthquake of 2011

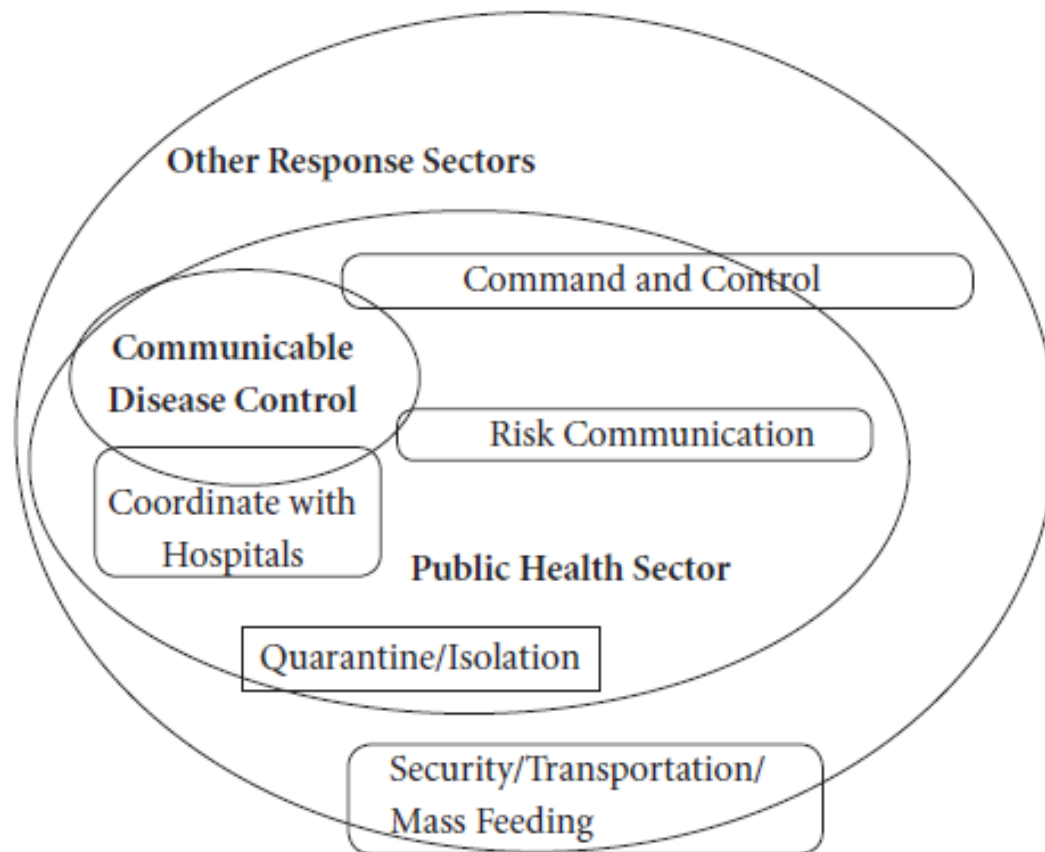
Hitoshi Yamamura, MD; Kazuhisa Kaneda, MD; Yasumitsu Mizobata, MD

**Levels of Satisfaction With Mobile, Landline, and Satellite Phones; Laptop Computers; and Transceivers in the First 28 Days After the Earthquake.**

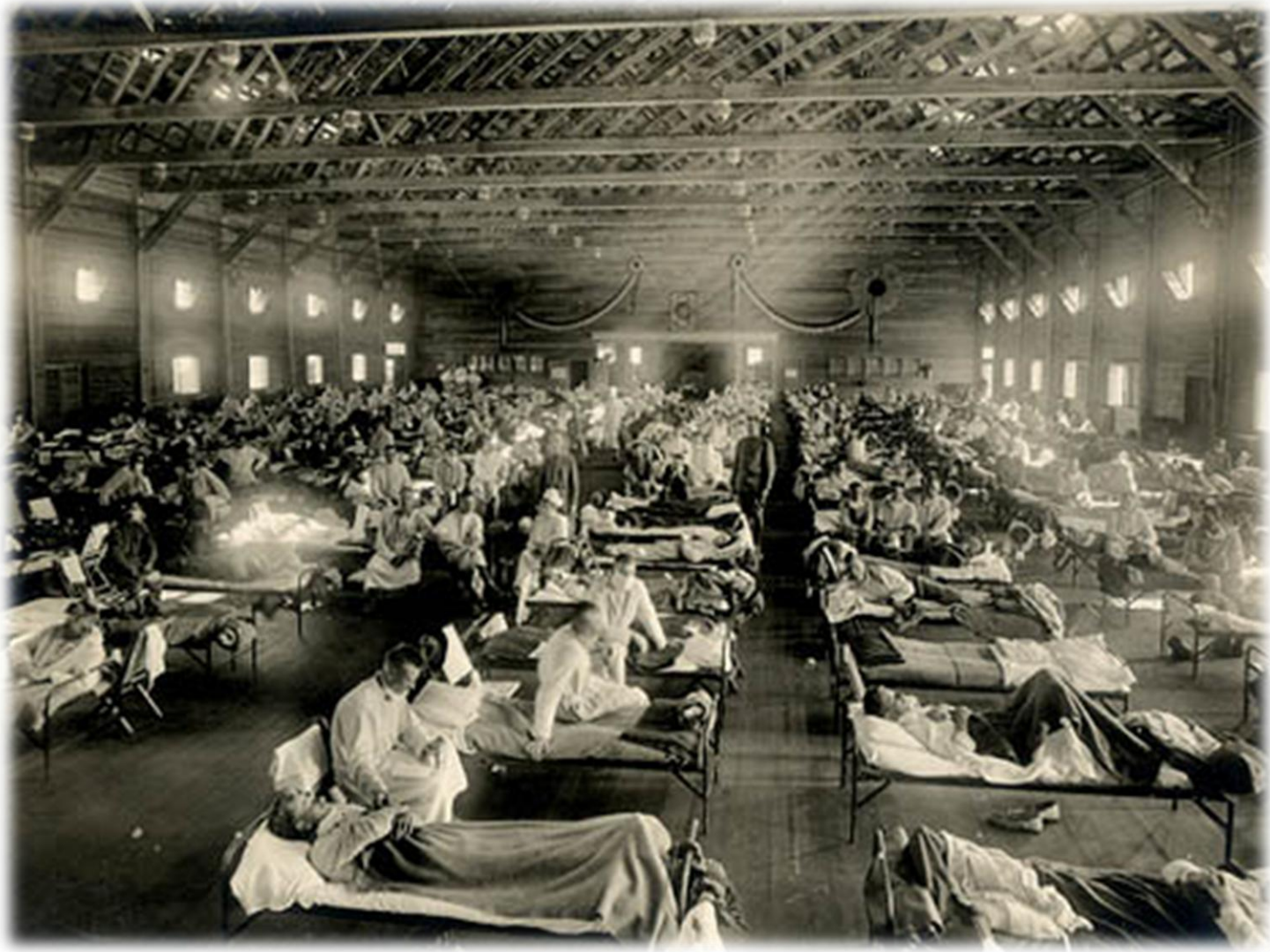




**Figure 1.** Health Care System (Adapted from Bissell et al. <sup>5</sup>).



**Figure 3.** Responsibilities of the Public Health Sector vis a vis Hospitals and other Response Sectors (adapted from Communicable disease alert and response for mass gatherings, WHO 2008<sup>49</sup>).



## **Spanish Flu: 1918-1920**

500 juta terinfeksi, 50 juta mati

From 1918 to 1919, the Spanish flu **infected an estimated 500 million people globally.** This amounted to about 33% of the world's population at the time. In addition, the Spanish flu killed about 50 million people. About 675,000 of the deaths were in the U.S.



**Gempa bumi, Jogja, 27 Mei 2006**



Longsor di Purworejo, 06-02-2016



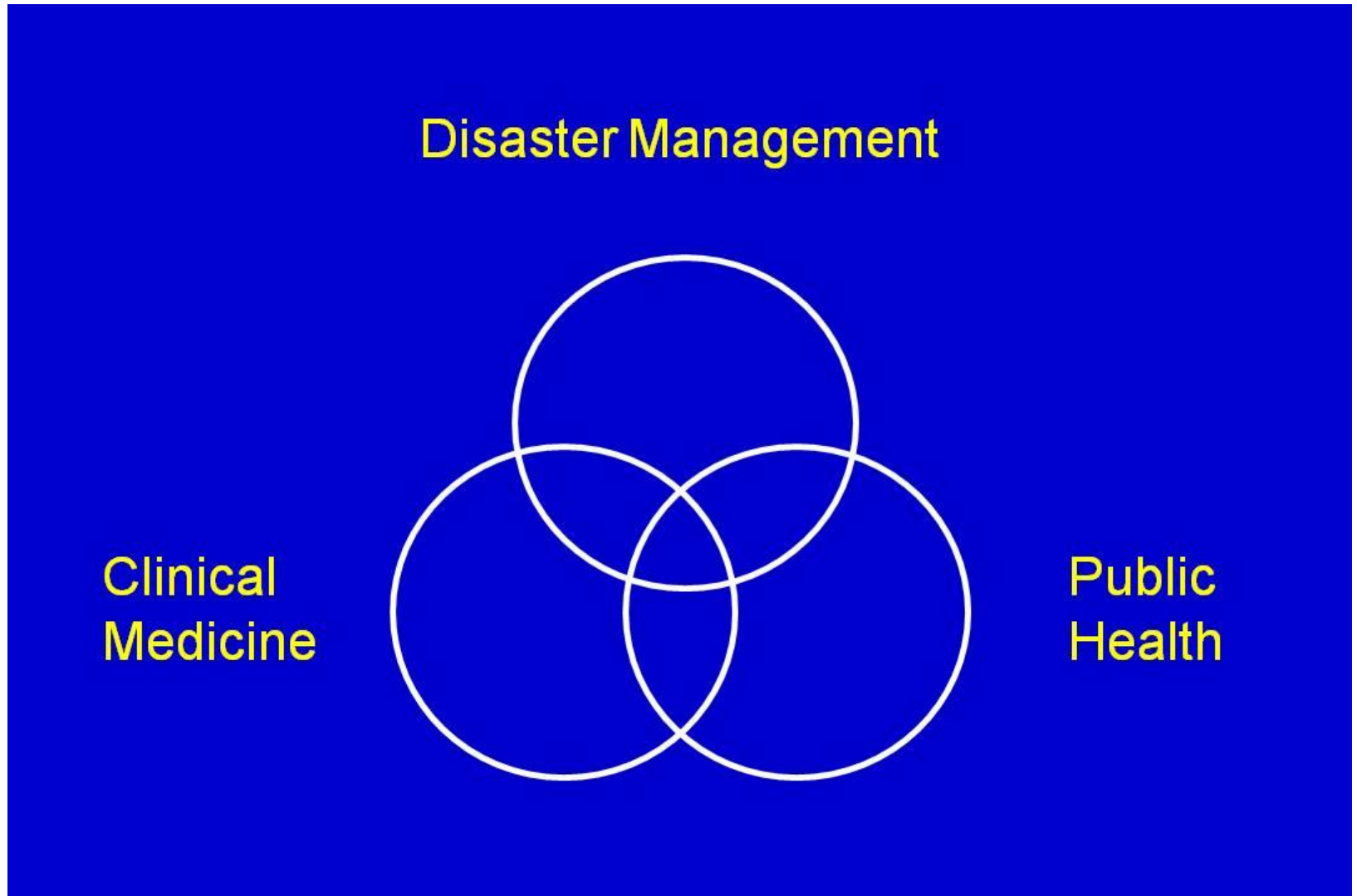
Covid-19: 2019 - 2023

# 2016 - 2030



## 17 Program, 169 Target

# Domain yang berkaitan dengan bencana

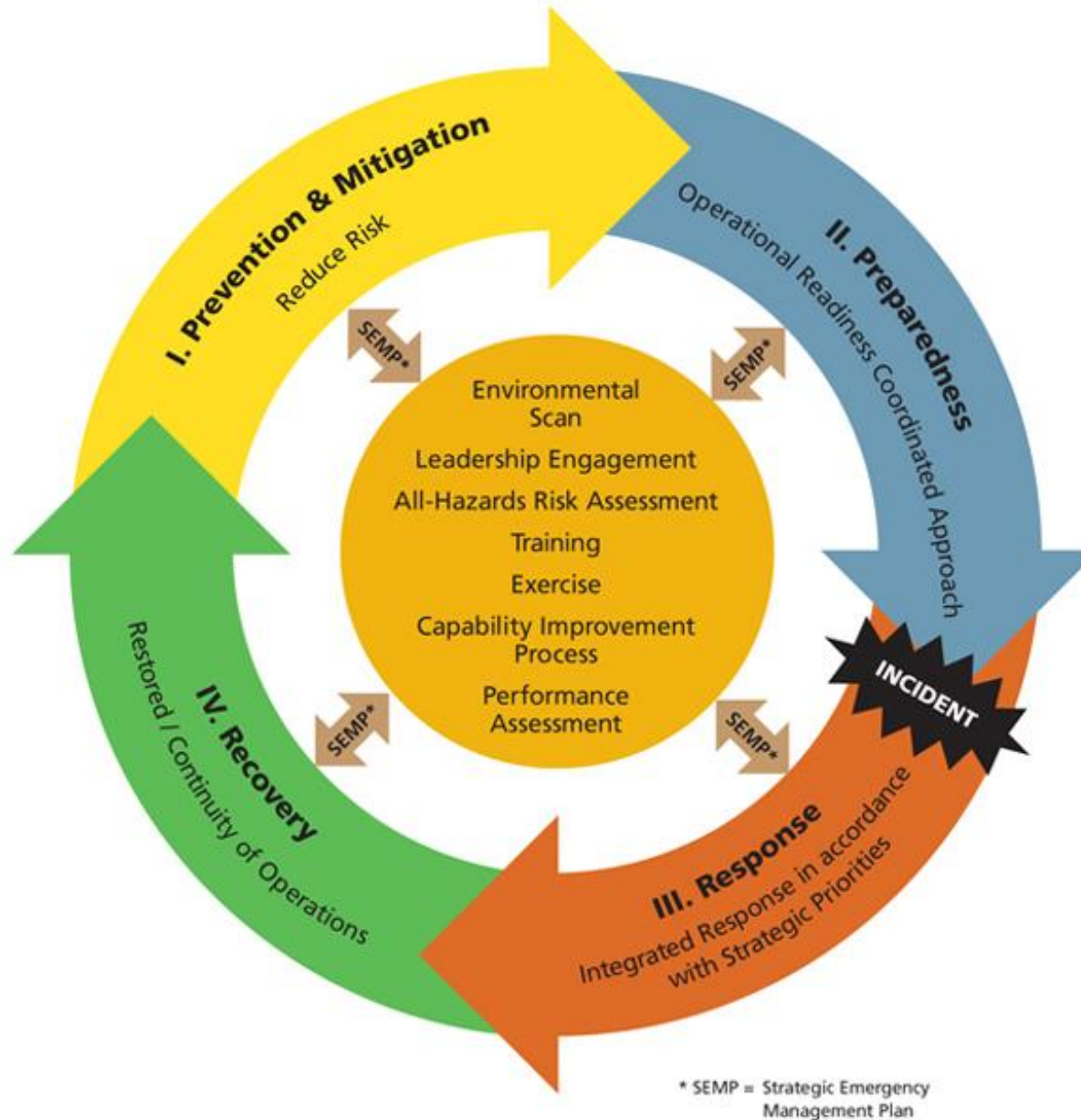


**Possibly the greatest factor which would lead to reduced morbidity and mortality as a result of disasters is a strong public health system**

Kimberley I. Shoaf, Dr PH  
UCLA Center for Public Health and Disaster Relief  
Box 95 1772  
Los Angeles, CA 90095-1772

**Australian Journal of Emergency Management**

## Emergency Management Continuum



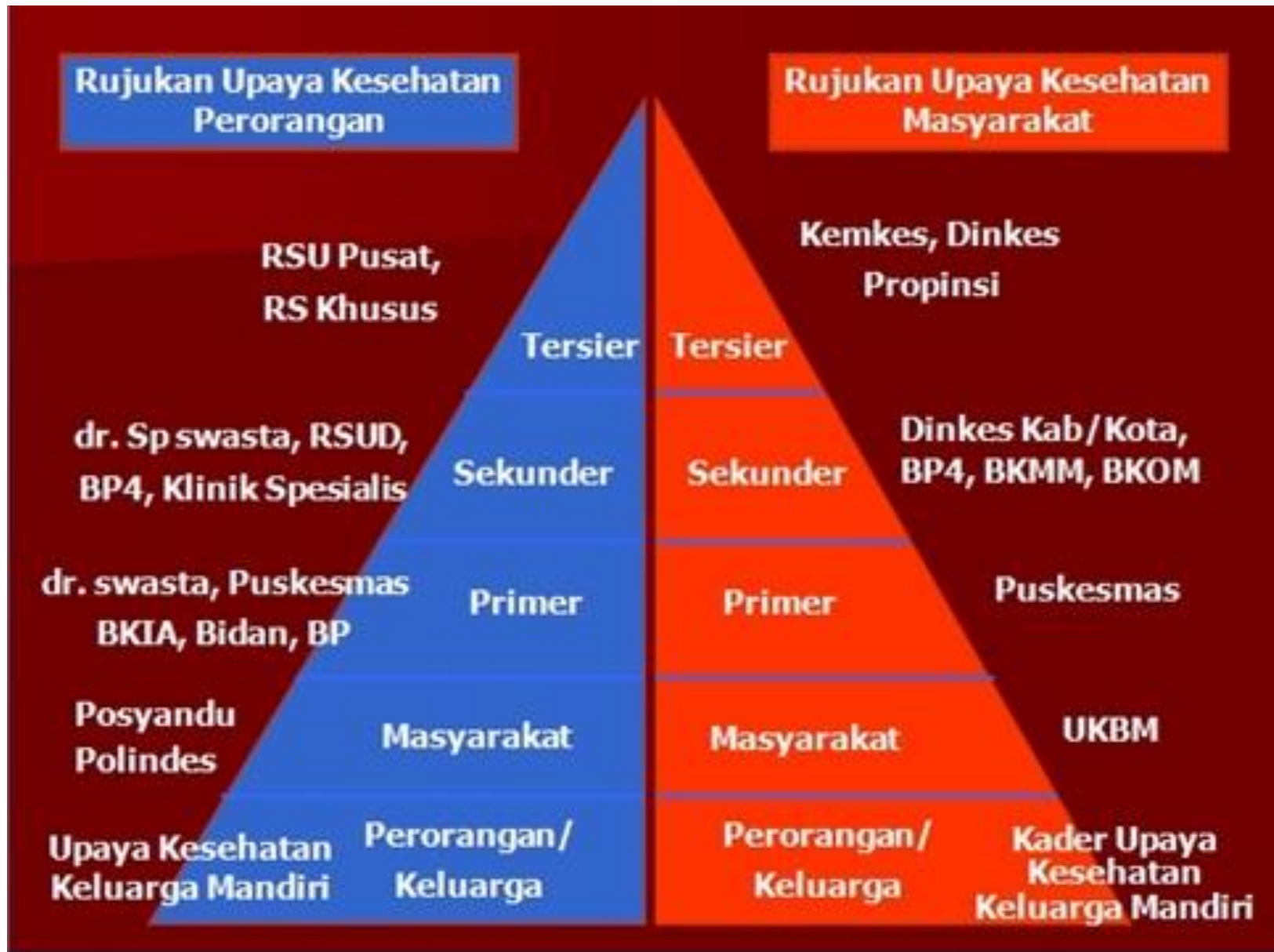
## REFERRAL :

A **referral** can be defined as a **process** in which a health worker at a **one level** of the health system, **having insufficient** resources (drugs, equipment, skills) **to manage** a clinical condition, **seeks the assistance** of a better or differently resourced facility at the same or higher level to assist in, or take over the management of, the client's case.

## DISASTER :

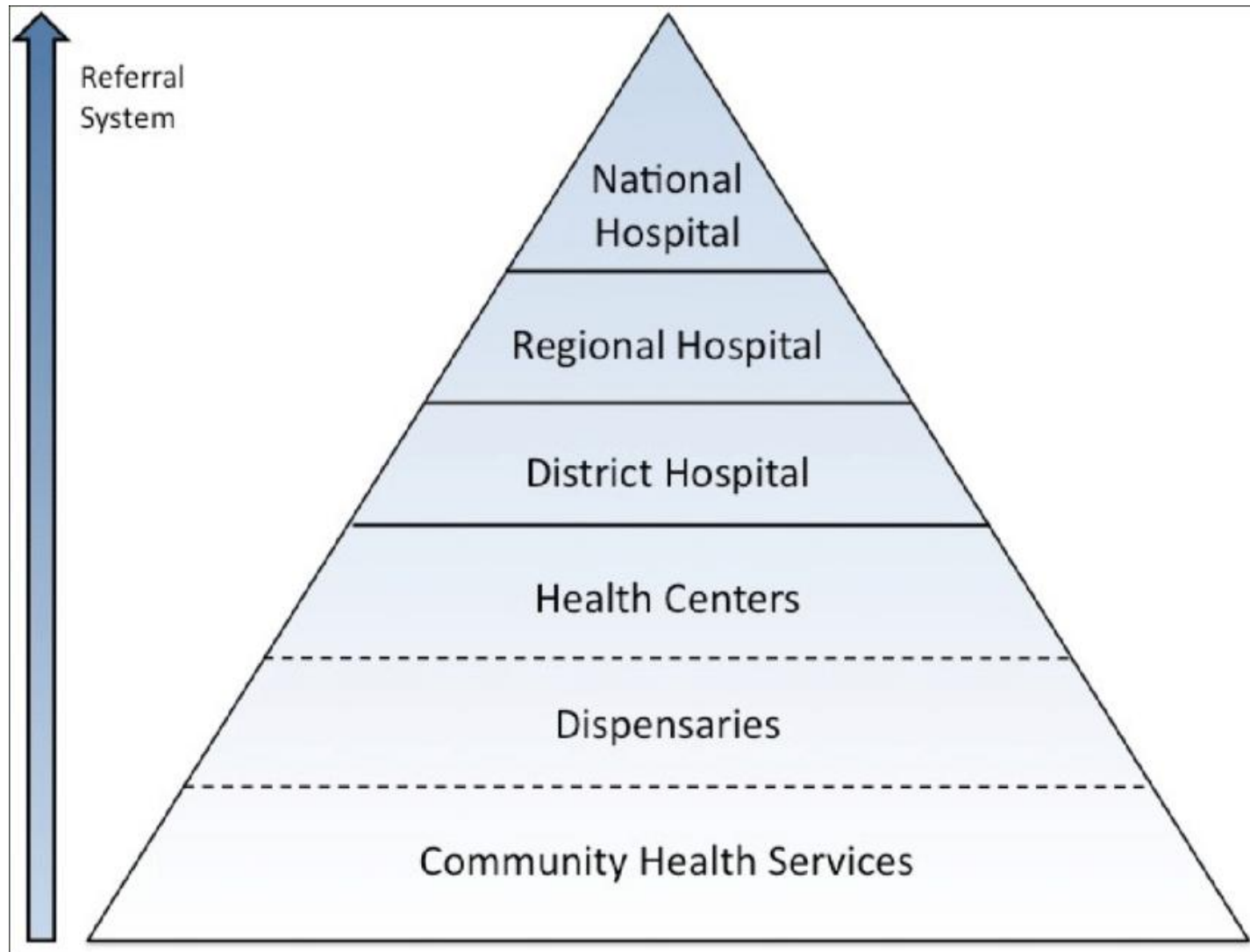
A disaster is an occurrence **disrupting** the normal conditions of existence and causing a level of suffering that **exceeds the capacity** of adjustment of the affected community.

# Piramida Sistem Rujukan

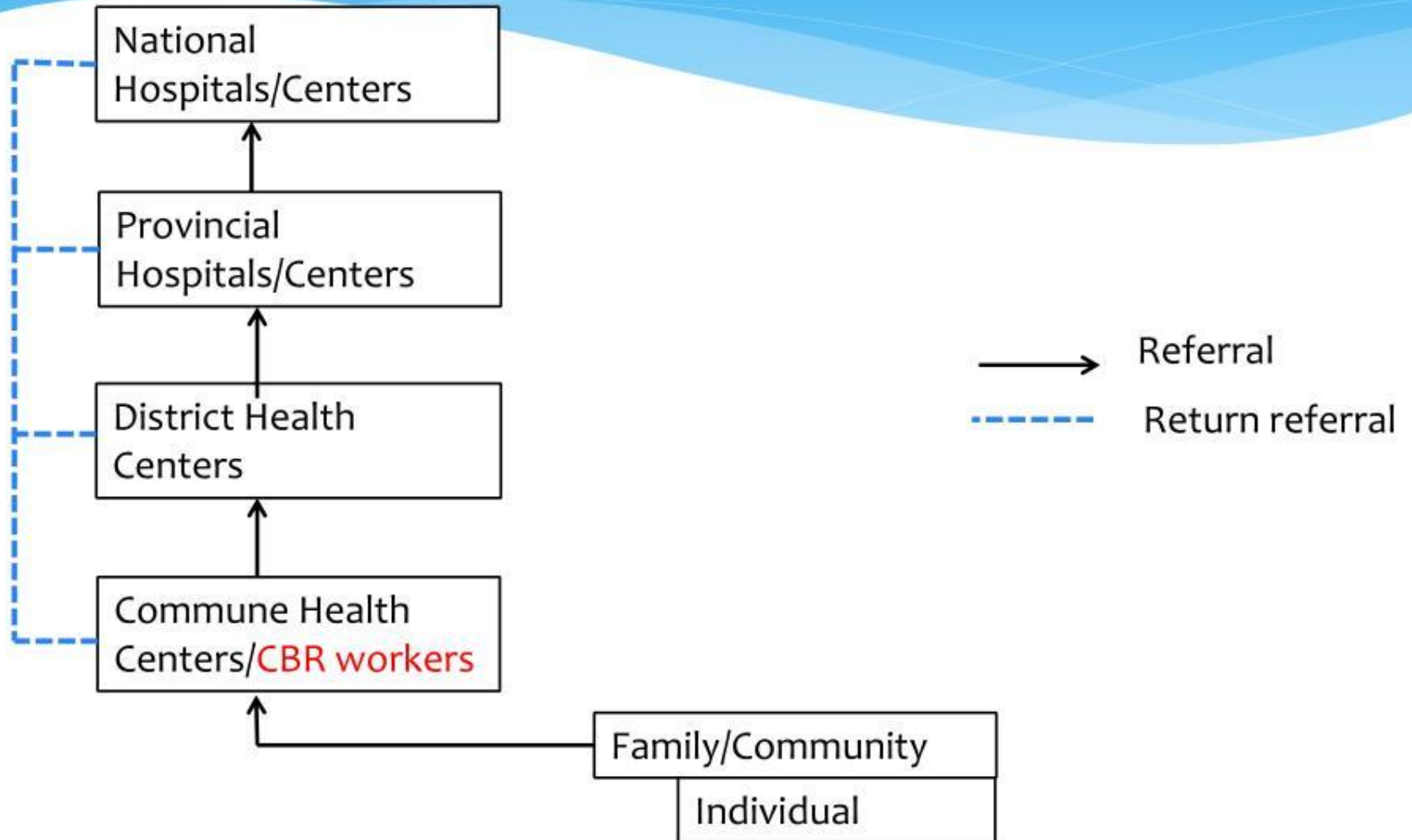


# Sistem Rujukan Berjenjang

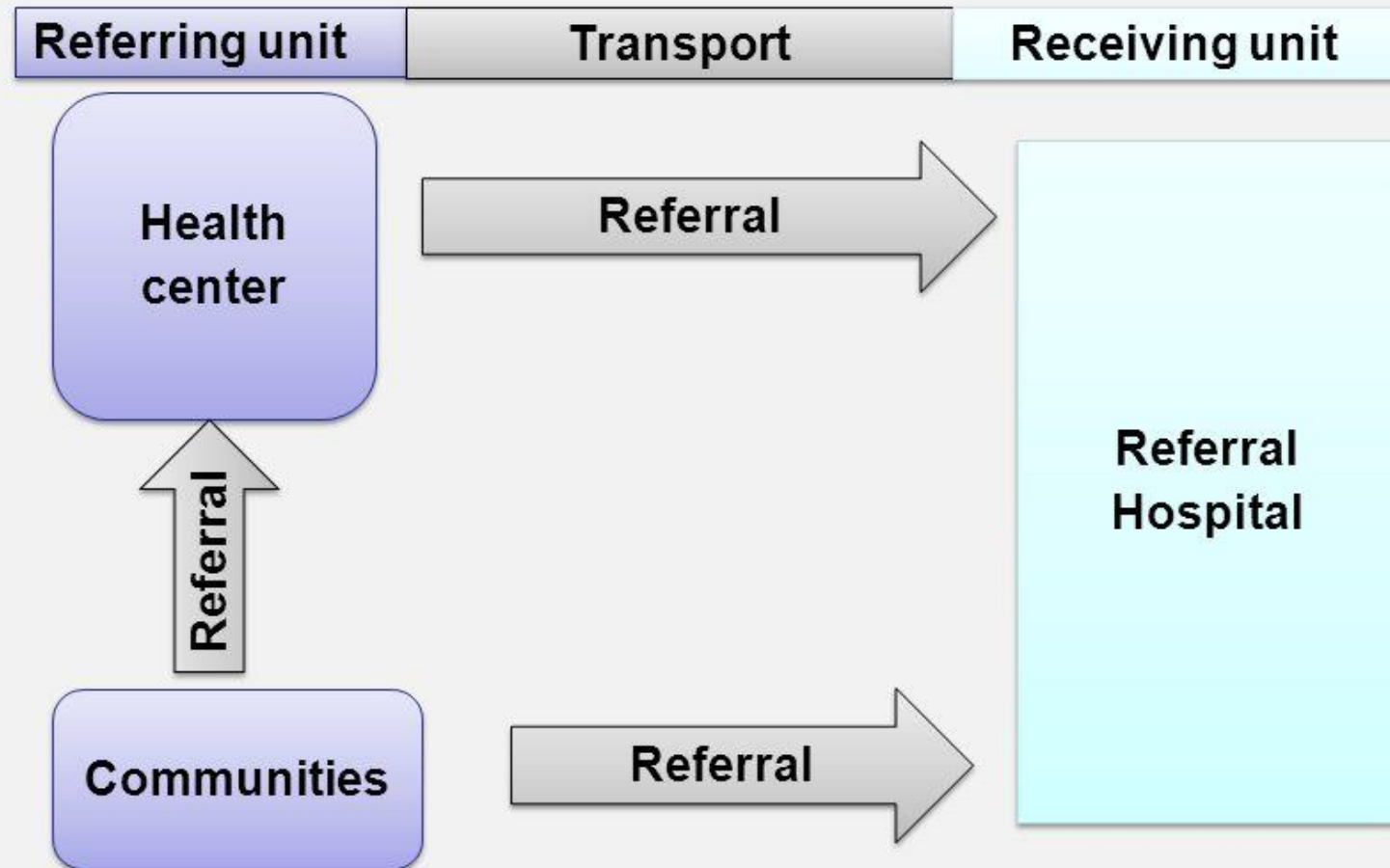




# Referral System Model



# The Referral Linkage



# Components of a referral system

1. Health System

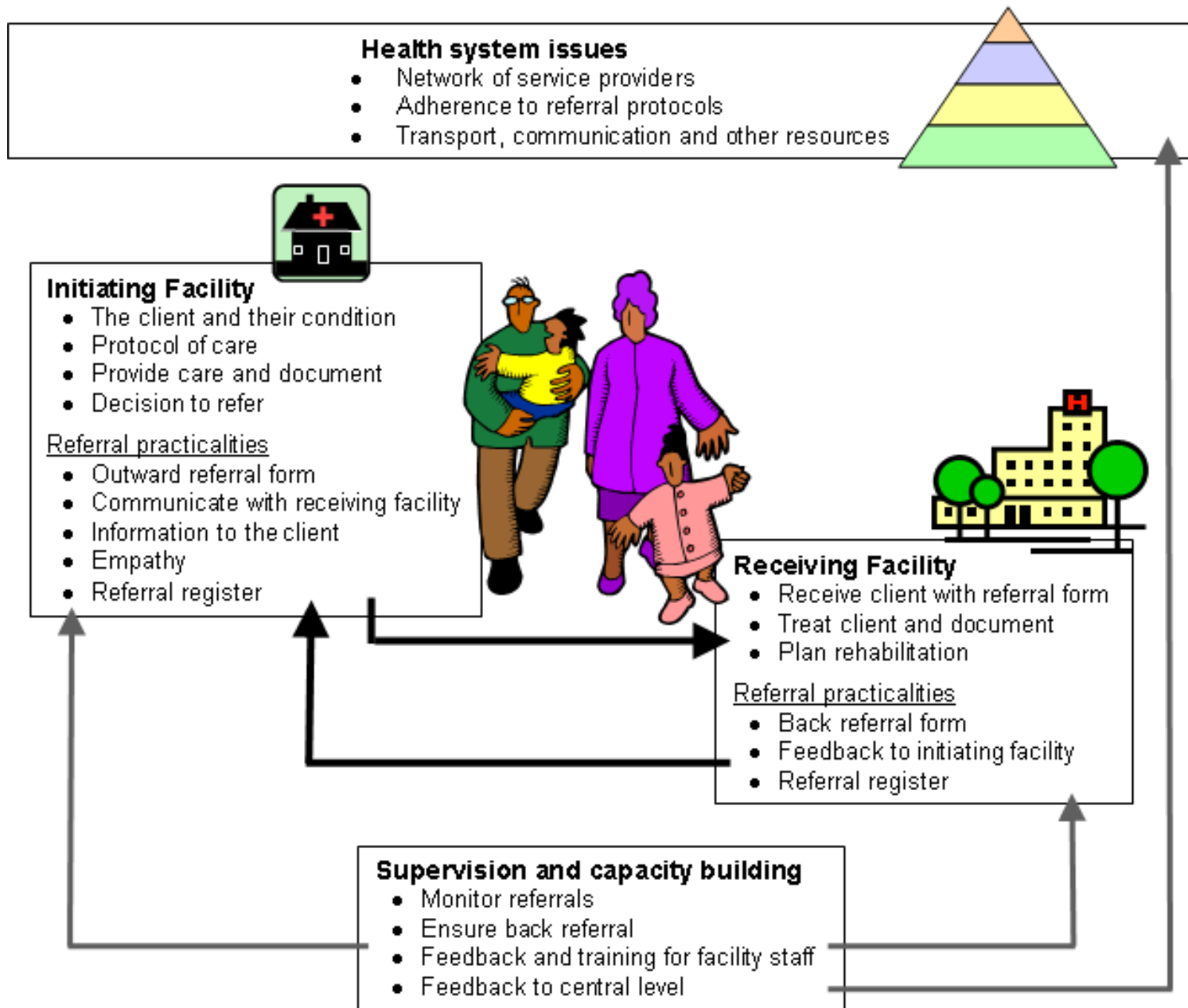
2. Initiating facility

3. Referral practicalities

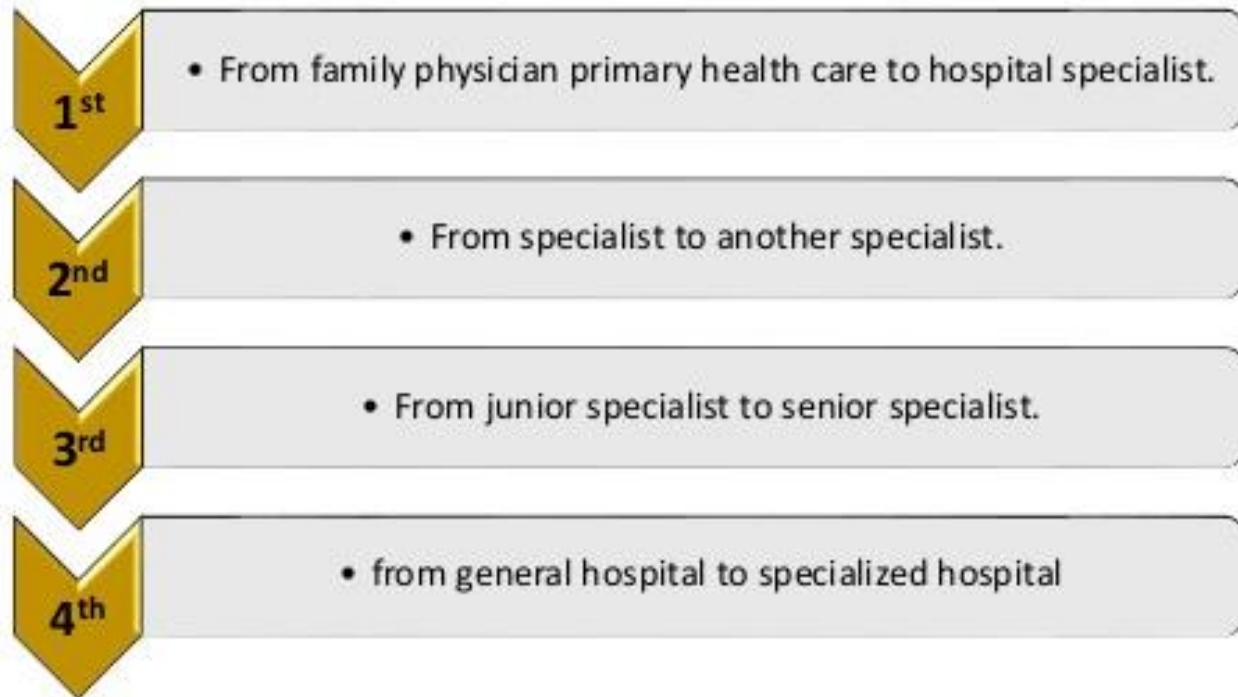
4. Receiving facility

5. Supervision and capacity building

# Referral system flows



# 4 Levels of Referral



## KEY POINTS TO EFFECTIVE REFERRAL SYSTEM

**1.**

- Mutual understanding of each others role.

**2.**

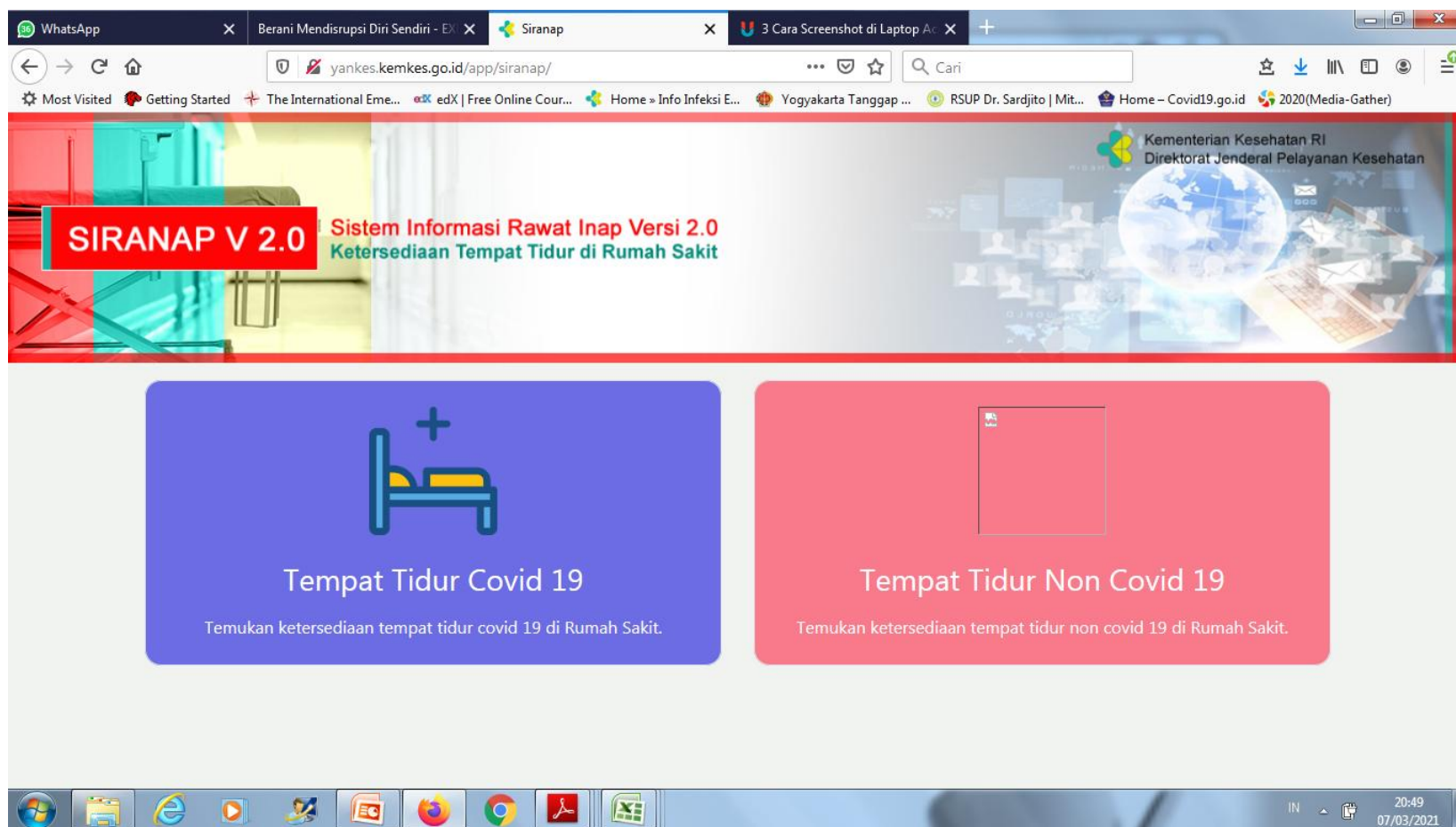
- Mutual respect

**3.**

- Mutual cooperation

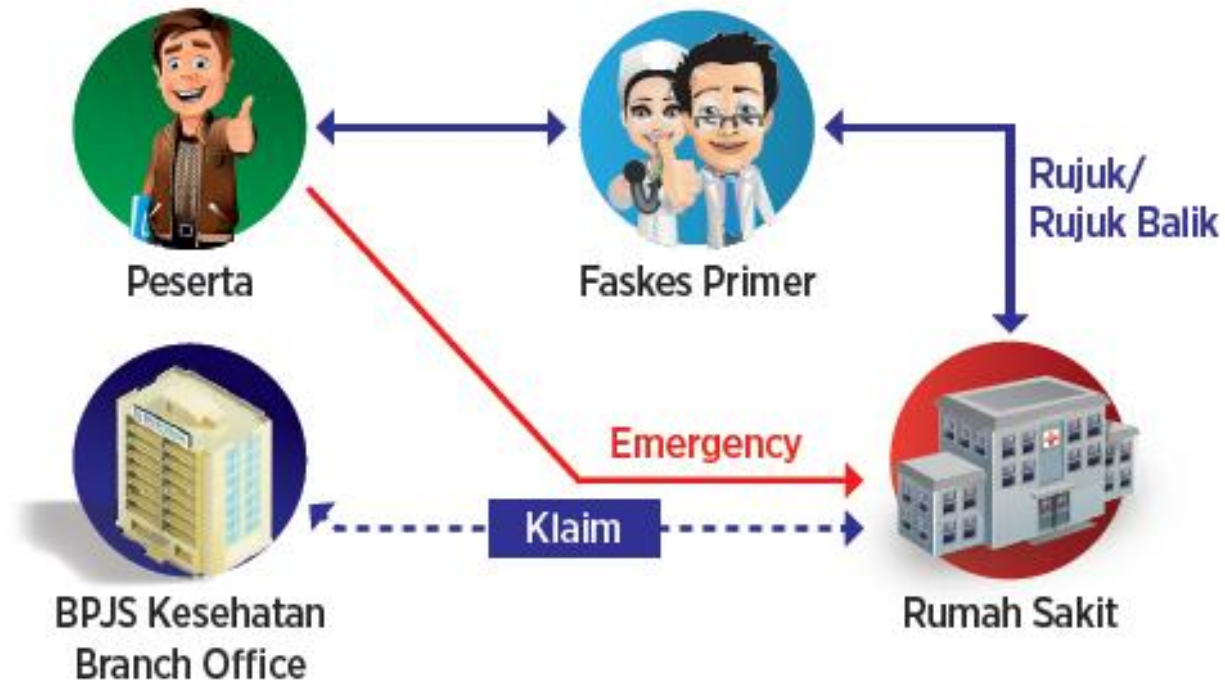
# Aplikasi Sistem Rujukan Kemenkes RI





# Manual Rujukan BPJS Kesehatan

## Alur Pelayanan Kesehatan



Pelayanan rujukan dapat dilakukan secara horizontal maupun vertikal.

Rujukan **horizontal** adalah rujukan yang dilakukan antar pelayanan kesehatan dalam **satu tingkatan** apabila perujuk tidak dapat memberikan pelayanan kesehatan sesuai dengan kebutuhan pasien karena **keterbatasan** fasilitas, peralatan dan/atau ketenagaan yang sifatnya sementara atau menetap.

# Studi Kasus Sistem Rujukan di masa pandemi Covid-19



## **GUIDANCE FROM THE CCS COVID-19 RAPID RESPONSE TEAM**

**Management of referral, triage, waitlist and reassessment of cardiac patients during the COVID-19 pandemic**

April 7, 2020



Rujukan kasus Covid-19

# CLINICAL VISITS

Continue acceptance and timely triage of new referrals

## New referrals

Physician or clinically skilled designate reviews referral to determine urgency of consultation



Notify patient and referring provider of decision and clarify stability to inform urgency  
Obtain complete contact information for patient (e-mail address &/or (cell) phone number) to facilitate privacy-compliant telephone or virtual care



### Urgent

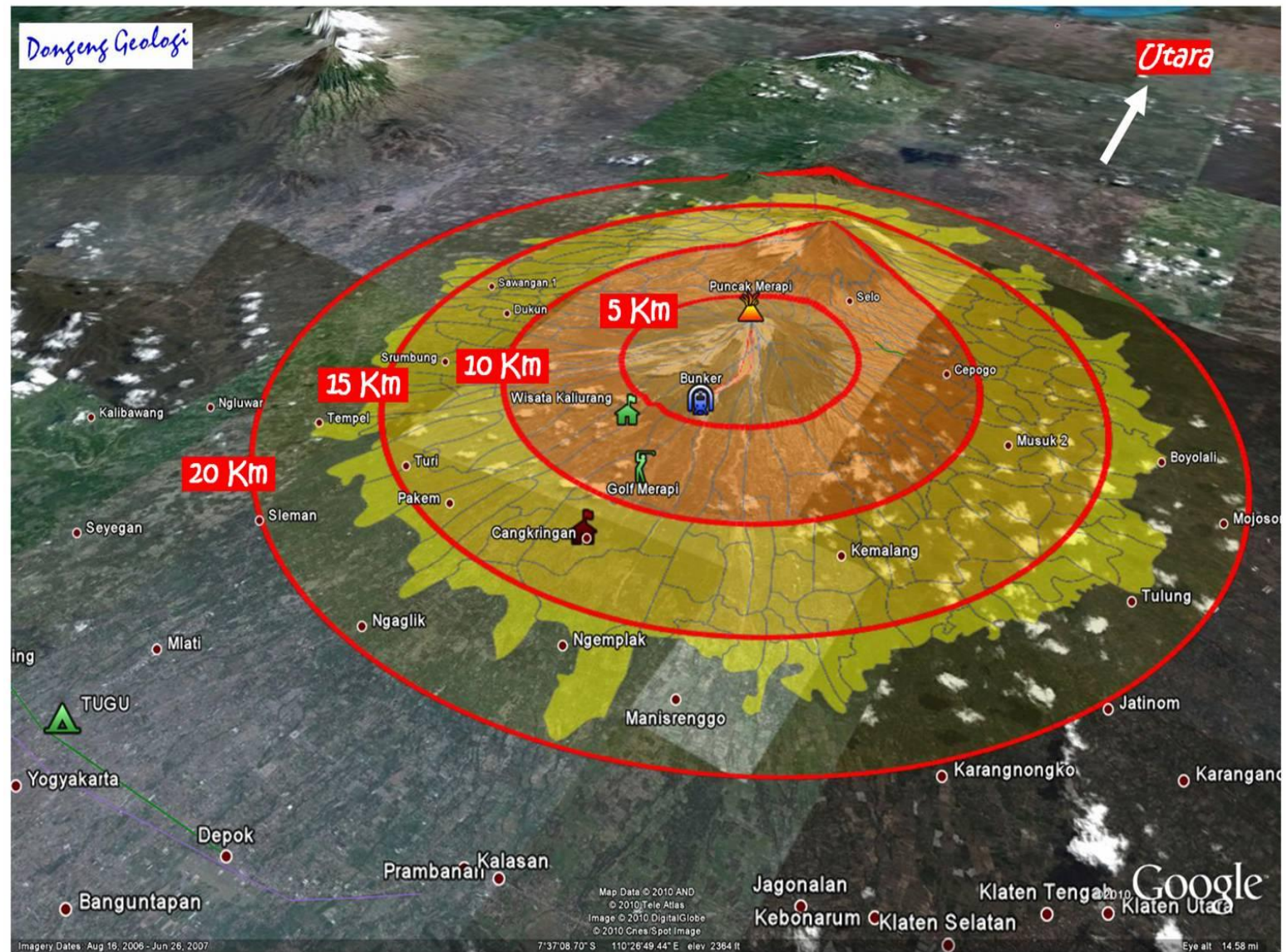
Assess with telephone or virtual care to inform need for diagnostic testing and in-person evaluation\*

### Non-urgent

Classify as "High priority" or "Elective priority" (see "Follow-up visits" for descriptions)

*\*See CCS Rapid Response Team guidance on ambulatory and community-based care.*

# Studi Kasus sistem rujukan saat erupsi Gunung Merapi 2010

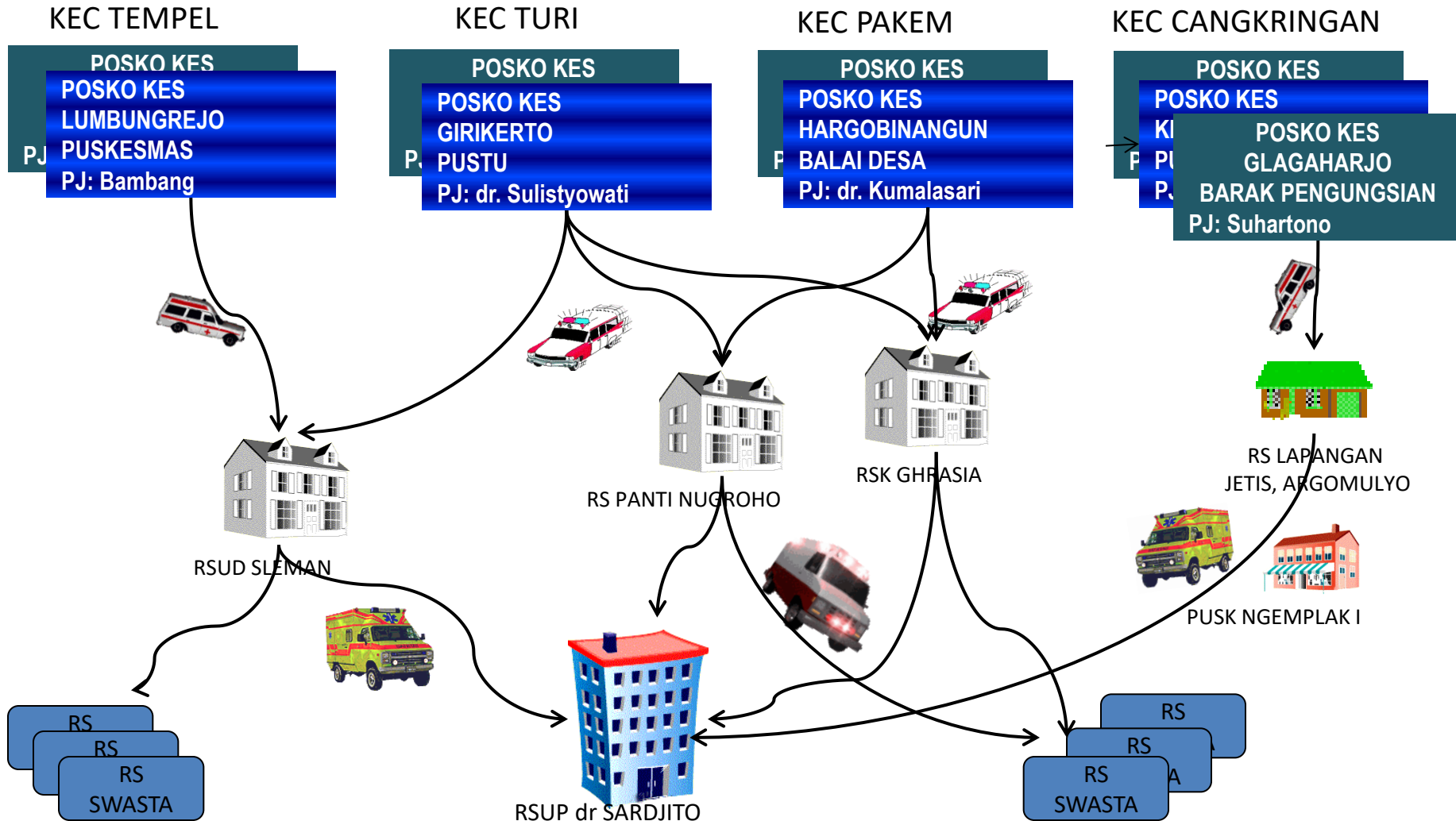




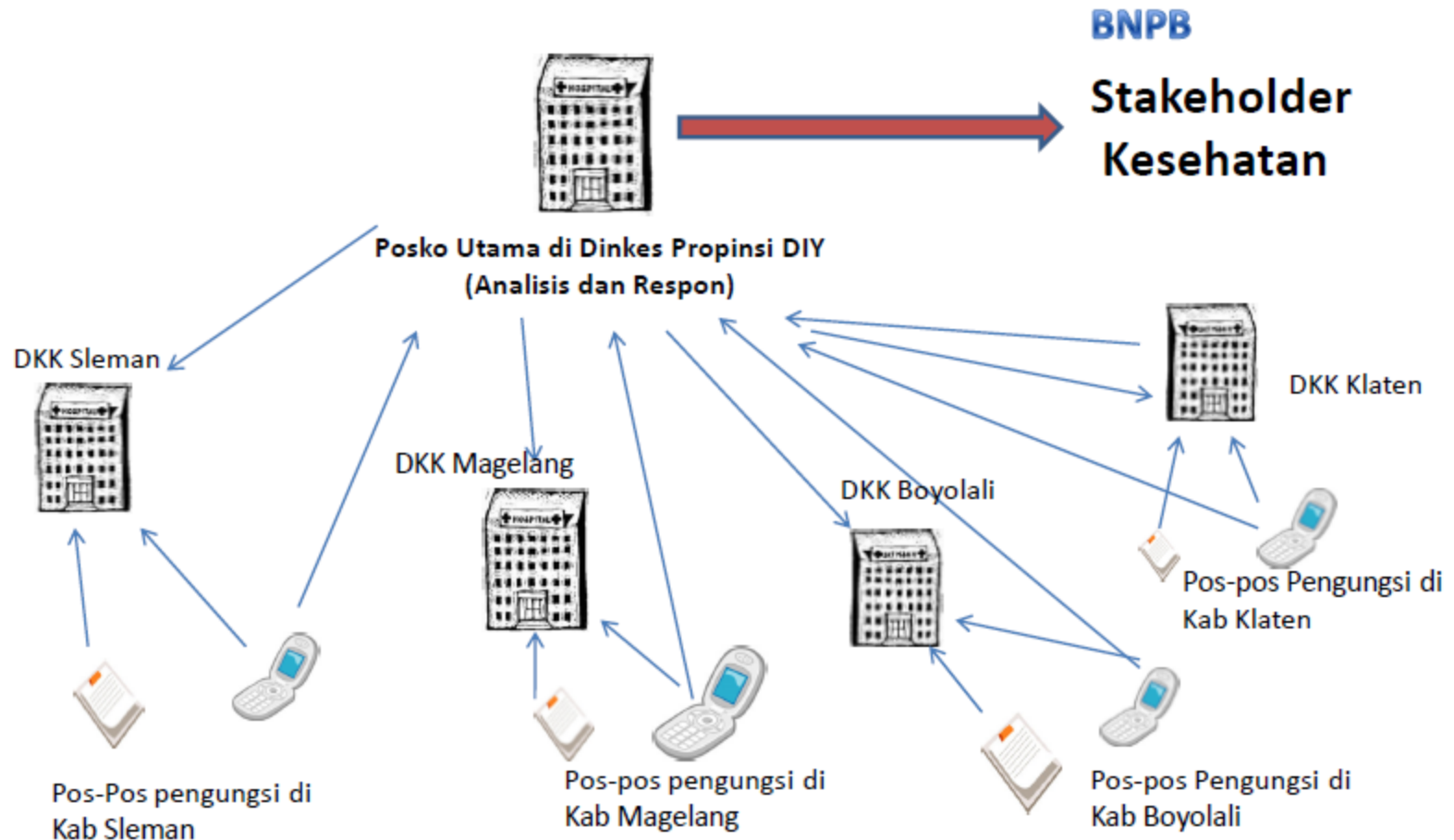
Rujukan kasus korban erupsi G. Merapi 2010

# ALUR RUJUKAN PASIEN BENCANA

## Erupsi G. Merapi 2010



# Alur pelaporan surveilans (manual + elektronik)





Eskalasi di Instalasi Kedokteran Forensik

# Health System Priorities in All-Hazards Disaster Management WHO

## 1. Leadership and governance

- International, national and cross-boundary systems of governance, coordination and response for all hazards disasters

## 2. Health workforce

- Public health training in disaster management and evaluation

## 3. Medical products, vaccines and technology

- Stockpiling disaster-related medications and equipment, and their distribution

## 4. Health information

- Communications – inter-agency, two-way with the public and the role of the media as part of disaster management strategy

## 5. Health financing

- Health finance system and disaster management funding issues

## 6. Service delivery

- Community preparedness strategies to increase community resilience

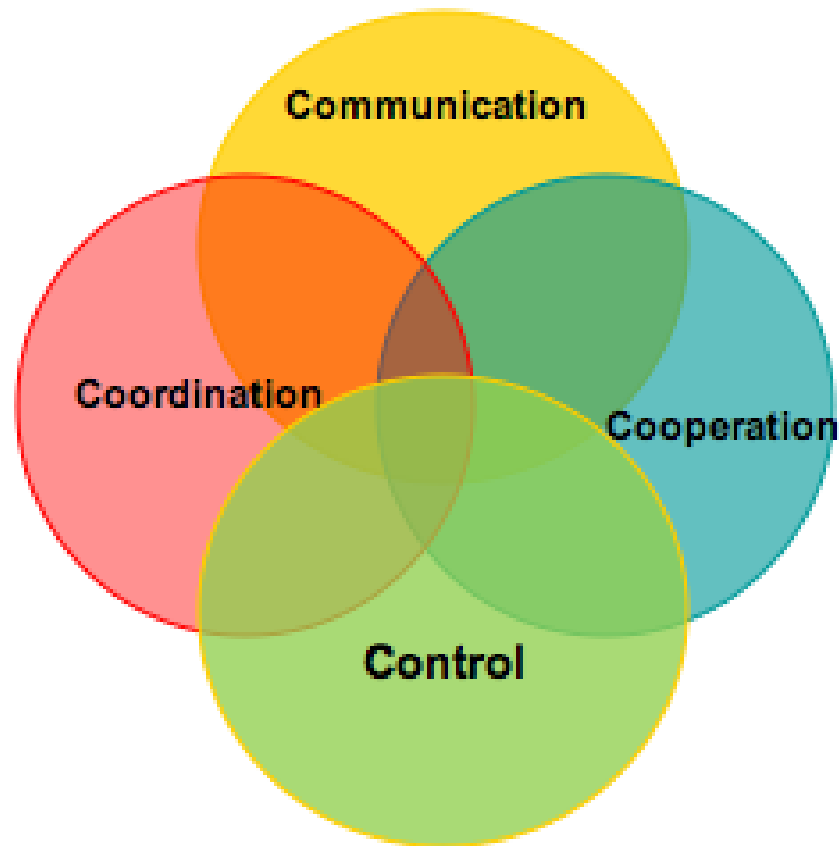
Disaster Response is  
business as usual  
*but*

- **Needs exceeds the Capacities**
- **Shortage of Supplies**
- **Damages of Infra-structures**

Responses problems were far more likely to result from inadequate management than from any other single reason.

***ICS for Health Care, Hospitals Course***

## 4C's Of Successful Emergency Management







# REKOMENDASI

Progress in Disaster Science

journal homepage: [www.elsevier.com/locate/pdisas](http://www.elsevier.com/locate/pdisas)

Invited ViewPoint

Review and analysis of current responses to COVID-19 in Indonesia: Period of January to March 2020☆



Riyanti Djalante <sup>a,b,\*</sup>, Jonatan Lassa <sup>c</sup>, Davin Setiamarga <sup>b,d</sup>, Aruminingsih Sudjatma <sup>e</sup>, Mochamad Indrawan <sup>f</sup>, Budi Haryanto <sup>g,h</sup>, Choirul Mahfud <sup>i</sup>, Muhammad Sabaruddin Sinapoy <sup>j</sup>, Susanti Djalante <sup>k,l</sup>, Irina Rafliana <sup>m,n</sup>, Lalu Adi Gunawan <sup>o</sup>, Gusti Ayu Ketut Surtiari <sup>p</sup>, Henny Warsilah <sup>p</sup>

**Develop proper health infrastructure** including a proper government **health laboratory system**, which might include, not limited to, resources of private diagnostic labs, research institutes, and universities, in all provinces, to allow local COVID-19 testing without delays. We suggest that the **MoH and DoHs** at local levels should be **more aggressive to expand** the coverage of the health system.

**Health emergency and disaster risk  
management is everybody's business.**

**How to Cite:**

Almanna, M. A., Alanazi, D. M., Al Enazi, S. M., Alaujan, B. S., Zamzami, B. A., Alanazi, N. L., Ababtain, H. A., Altalouhi, F. M., Alenizi, E. S., Aldossary, G. F., Alanazi, N. H., Alshaibani, R. S., Alowaidan, S. R., Alharbi, A. F., Almazroa, M. N., Alsomali, K. A., Alonazi, F. M., Alwahdani, M. N., & Alshammary, N. S. (2020). Interprofessional collaboration in emergency departments: The importance of teamwork among nurses, pharmacists, medical records, and physicians. *International Journal of Health Sciences*, 4(S1), 87–104. <https://doi.org/10.53730/ijhs.v4nS1.15054>

## **Interprofessional collaboration in emergency departments: The importance of teamwork among nurses, pharmacists, medical records, and physicians**

INTERNATIONAL  
AWARENESS CAMPAIGN

Together we can do it

**STOP**

**COVID-19**

**STAY HEALTHY, STAY SAFETY**

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Terima  
Kasih